

Message Text

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S E C R E T VIENNA 0563

EXDIS

FROM US REP MBFR

E.O.: 11652: GDS

TAGS: PA*M, N*TO

SUBJ: VIEWS OF SOVIET OF ICIAL IN*IMPLEMENTA*ION
OF BERLIN AGREEMENT

REF: STATE 235814

1. RECONS ITUTING K*ITSINSKIY'S COMMENTS FROM NO*ES TAKEN AT TIME OF ORIGINAL CONVERSATION, MADE FOLLOWING OBSERVATIONS;;
2. FEDERAL GERMANS HAVE CAUSED SOVIET OFFICIALS INCREASING ANNOYANCE BY THEIR EFFORTS TO PUSH APPLICATION OF THE BERLIN AGREEMENT TO THEIR FAVOR AND ARE CUTTING CORNERS, US*NG SHARP PRACTICES WHEREVER POSSIBLE. FOR EXAMPLE, FRG DELIBERATELY TRIED TO TAKE ADVANTAGE OF IGNORANCE OF THE SPECIFIC DETAILS OF THE BERLIN NEGOTIATION ON THE PART OF THIRD PARTIES, SUCH AS MONGOLIANS AND CZECHOSLOVAKS, BY TRYING TO WRITE INTO AGREE-MENTS WITH THESE COUNTRIES THAT FRG WOULD REPRESENT THE CONSULAR INTERESTS OF WEST BERLINERS, WHO WOULD IDENTIFY THEMSELVES WITH FEDERAL GERMAN PASSPORTS PLUS WEST BERLIN IDENTIFY CARDS, AS PROVIDED FOR IN THE BERLIN AGREEMENT. FURTHER EXAMPLE OF CORNER CUTTING BY FRG WAS THE APPLICATION OF THE HUMAN RIGHTS AGREE-MENT TO B*RLIN BY FRG AUTHORITIES **THOUT USE OF PROPER ALLIED PROCEDURES EVEN THOUGH THE ALLIES RE-TAIN CER*AIN RESERVED RIGHTS WHICH LIMIT APPLICATION
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OF AGREEMENT. ANOTHER EXAMPLE WAS THE FRG APPLIED AGREEMENT WITH GDR TO WESTERN SECTORS OF BERLIN, WHICH ENRAGED GDR.

3. KVITSINSKIY SAID CUMULATIVE SOVIET EXPERIENCE WITH

PERSISTENT FRG "CHISELLING" IN PUSHING FOR THE FRG ADVANTAGE IN APPLICATION OF THE BERLIN AGREEMENT HAD CAUSED THE SOVIETS TO CONCLUDE THAT THEY HAD TO DRAW THE LINE AND TO DECIDE DELIBERATELY TO "MAKE A SCENE" WITH REGARD TO CONSULAR REPRESENTATION OF WEST BERLIN JURIDICAL PERSONS BY THE FRG IN ORDER TO DRAMATIZE THE ISSUE AND BRING THE GERMANS TO STOP THEIR PRACTICE. KVITSINSKIY ADMITTED THAT THIS TOPIC HAD BEEN THOROUGHLY DISCUSSED DURING THE BERLIN NEGOTIATIONS AND THAT IT HAD BEEN CLEAR THE FRG WOULD IN FACT HAVE THE RIGHT TO REPRESENT JURIDICAL PERSONS. BUT HE SAID IT WAS NECESSARY FOR SOVIETS TO "STAGE SOME THEATER" TO STOP THE CONTINUAL NIBBLING BY FRG.

4. KVITSINSKIY IN THIS CONTEXT COMPLAINED ABOUT FRG DECISION TO ESTABLISH THE FEDERAL GERMAN OFFICE FOR PROTECTION OF THE ENVIRONMENT IN WESTERN SECTORS OF BERLIN. HE SAID THAT THE SOVIETS HAD RECEIVED NUMEROUS DIFFERENT VERSIONS OF THE BACKGROUND FROM GERMAN OFFICIALS. NO ONE WANTED TO TAKE RESPONSIBILITY FOR HAVING MADE THE DECISION. BAHR CLAIMED THAT GENSCHER HAD APPROVED IT WITHOUT THE KNOWLEDGE OF OTHERS, SOME SAID THAT BOHR HAD APPROVED IT, AND OTHERS THAT BRANDT HAD MADE THE DECISION. THE FACT REMAINED THAT THE DECISION HAD BEEN TAKEN. KVITSINSKIY SAID THAT IF FRG PERSISTED WITH ESTABLISHMENT OF ENVIRONMENTAL OFFICE IN BERLIN, "THERE WOULD DEFINITELY BE TROUBLE", POSSIBLY ON ACCESS ROUTES TO BERLIN.

5. IN EVALUATING LAST REMARK, ACCOUNT SHOULD BE TAKEN OF THE FACT THAT KVITSINSKIY HAS TENDENCY TO OVERSTATE. HUMBLES

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